



U.S. Department
of Transportation
**Federal Aviation
Administration**

OS REGISTRATION

7-0184K

Memorandum

International Planning and Analysis
Division, AIA-100
800 Independence Avenue, SW.
Washington, DC 20591

Subject: Minutes of the Overflight Security
Committee (OSC) Meetings of November 18
and November 25, 1986

Date: 12 DEC 1986

From: Executive Secretary, Overflight
Security Committee, AIA-101

Reply to
Attn. of:

To: Mr. Americo Cinquegrana
Office of Intelligence Policy and Review
Main Justice, Room 6325
Washington, D.C. 20530

Colonel George Steere
Office of the Joint Chiefs of Staff, J-5
Pentagon, Washington, D.C. 20301

Mr. John Donnelly
Office of Deputy Undersecretary
of Defense for Policy
Pentagon, Washington, D.C. 20301

Mr. Jeffrey N. Shane
Department of State
Washington, D.C. 20520

Mr. Edwin E. Powell
Air Force Office of Special Investigations
Bolling Air Force Base, D.C. 20332-6001

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Central Intelligence Agency
Washington, D.C. 20505

Mr. Mike Lane
Department of the Treasury
Washington, D.C. 20220

The minutes of the regular session of the OSC held on
November 18 and the special session held on November 25 are
attached for your review and subsequent formal approval at the
next OSC meeting.

Michael E. O'Neill

Michael E. O'Neill
LTC, USAF

Attachments

Minutes of the
Overflight Security Committee (OSC)

The fifth meeting of the Overflight Security Committee (OSC) was held on Tuesday, November 18, 1986, at 2:00 P.M. at the Federal Aviation Administration.

Present:

Administrator Donald D. Engen, FAA (Chairman)
Mr. Albert W. Blackburn, FAA (Vice Chairman)
Mr. John F. Donnelly, DOD
Mr. John S. Hoover, DOD
Mr. Edwin E. Powell, DOD/USAF
Mr. Boyd Allen, DOD/USAF
Mr. Donald Kennedy, DOD/USAF
Mr. Erwin Von den Steinen, DOS
Mr. Greg Delawie, DOS
COL Ted Smith, DOS/USAF
Mr. Edward P. Oppler, DOT
Mr. Richard M. Loughlin, DOT
Ms. Mary I. Pett, DOT
Mr. Americo R. Cinquegrana, DOJ
Mr. Kurt Weissmuller, DOJ
Mr. Terry Wyllie, DOJ
Ms. Karen Morrisette, DOJ

COL George Steere, OJCS
Mr. Victor Weeren, U.S. Customs
Mr. John O'Malley, U.S. Customs
Mr. Thomas P. Messier, FAA
LTC Michael O'Neill, FAA
Mr. Gary L. Brown, FAA
Mr. Steven Zaidman, FAA
Ms. Irene Howie, FAA
Mr. Peter Xenakes, FAA
Mrs. Joan M. Devers, FAA

1. Agenda Item I - Opening Comments by Chairman

The meeting was called to order at 2:00 P.M. The FAA Administrator Donald Engen, OSC Chairman, welcomed the committee, and attendees were introduced. The minutes of the previous meeting were reviewed and approved as written.

2. Agenda Item II - Old Business

(a) Escort Crews on Guyana Flights. Departments of State and Defense representatives agreed that there was no need to place U.S. escort crews on Communist-bloc operated Guyana flights. The Chair concurred and the item was closed.

(b) Procedures for Coordinating CIVAIR Agreements. After a brief discussion of DOD's concern for prior coordination on Communist-bloc bilateral agreement negotiations, Department of Transportation (DOT) pledged to provide preliminary coordination to all interested members through the Approval and Routing Working Group of the OSC. The Chairman tasked the DOT member to provide a Memorandum of Understanding of these procedures to the Committee at the next regular OSC meeting.

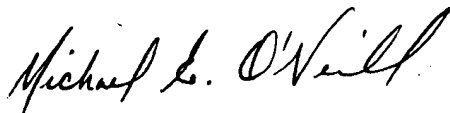
(c) Overflight Security Enforcement Procedures. The FAA Air Traffic Control (ATC) representative explained the procedures in FAA Manual 7110.65 for dealing with deviations by bloc aircraft from prescribed procedures or routings. He stated that the FAA considers the guidance clear and adequate. It was noted that the FAA regulation should reflect use of NORAD terminology. Chair requested Departments of State, Justice, and Defense members review their respective written regulations/instructions on enforcement to assure proper interface. These procedures will be discussed at the next regular meeting of the OSC. Once the regulations have been reviewed, a follow-on exercise will be considered.

3. New Business

(a) Northeastern U.S. Routing for Special Interest Flights. LTC O'Neill briefed the committee on the current and the DOD-proposed bloc overflight routing between JFK and Montreal. Mr. Von den Steinen discussed four aspects that Department of State (DOS) feels must be considered in the routing change: the technical, intelligence, legal and foreign policy dimensions. Based on the first three points, the consensus of the committee was to change the routing. Based on foreign policy considerations, however, DOS requested the change be delayed. DOS was tasked to review their position and to report to the committee at the next regular meeting. If agreement to change the routing is reached prior to the next regular meeting, the DOS representative should notify the Chairman of the Flight Approval and Routing Working Group so that the change can be implemented as soon as possible.

(b) Treasury Enforcement Plan to Strengthen U.S. Policy Toward Cuba. Mr. Weeren, U.S. Customs representative, briefed the committee on the new Treasury policy on customs checks for aircraft flying between the U.S. and Cuba. The committee discussed whether the enforcement plan would adversely affect the U.S. overflight security program. The Chairman directed LTC O'Neill to chair a working group consisting of representatives from Customs/Treasury, State, Defense, Justice, and Transportation to develop a series of options, evaluate the pros and cons, and report to the OSC at a special meeting called for November 25, 1986, at 2:00 P.M.

The meeting was adjourned at 3:40 P.M.



Michael E. O'Neill, LTC, USAF
Executive Secretary
Overflight Security Committee

Minutes of the Special Session
of the
Overflight Security Committee (OSC)
November 25, 1986


A special session of the OSC was held on November 25, 1986, at 2:00 p.m., at the Federal Aviation Administration. A list of attendees is attached. The purpose of the meeting was to explore the ramifications of the Department of the Treasury plan to require all aircraft clearing the United States for Cuba and vice versa to first land at Ft. Lauderdale or Miami for customs inspection.

The Chairman convened the meeting at 2:00 p.m. and requested that LTC O'Neill, chairman of a special working group formed to staff this issue, present the working group's findings. LTC O'Neill presented a point paper which analyzed the problems raised by the Treasury plan and explored the pros and cons of various alternatives. After much discussion the Committee voted in favor of exempting all state flights from the landing/inspection requirements specified in the Treasury plan. Those voting in favor of the exemption were the Departments of State, Defense (policy and operations), Transportation, and Justice, and the Federal Aviation Administration. Voting in opposition was the Department of the Treasury (represented by the U.S. Customs Service).

The Chairman directed that letters from him to the Secretary of State and the Acting Director of the National Security Council be prepared informing them of the Committee's vote and recommending that they take action to assure that all state flights are exempt from the landing/inspection requirements in the Department of the Treasury plan.

The business of the special session having been completed, the Chairman adjourned the meeting at 3:20 p.m.

Attachment



Michael E. O'Neill, LTC, USAF
Executive Secretary
Overflight Security Committee

Attachment

Attendees
Overflight Security Meeting
November 25, 1986

<u>Name</u>	<u>Organization</u>	<u>Phone</u>
Donald D. Engen	FAA(AOA-1)	267-3333
Albert Blackburn	FAA(API-1)	267-3033
John Hoover	OSD	697-7641
Jack Donnelly	OSD	697-9678
Edwin E. Powell	USAF/DOD	647-5757
Erwin von den Steinen	State(EB/AVP)	647-8687
Greg Delawie	State(EB/AVP)	647-8001
COL Ted Smith	State(PM/ISP)	647-9092
Kurt Weissmueller	Justice/OIPR	633-2390
[REDACTED]	O/DCI	[REDACTED]
John O'Malley	U.S. Customs	566-8164
Sam Banks	U.S. Customs	566-2366
Lou Razzino	U.S. Customs	566-8164
Dwight G. Garretson	FBI/Intel Div	324-4605
Peter B. Schwarzkopf	DOT/OST(C-20)	366-5621
Cliff Woodward	DOT/OST(P-26)	366-9505
Bruce R. Butterworth	DOT/OST(P-26)	366-9531
James Gansle	DOT/OST(P-57)	366-2383
Thomas Messier	FAA(AIA-1)	267-3213
Steven Zaidman	FAA(AIA-100)	267-3230
Irene E. Howie	FAA(AGC-7)	267-3515
Louise E. Maillett	FAA(AGC-7)	267-3515
LTC O'Neill	FAA(AIA-101)	267-8115

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